

REPORT OF

MISSOURI STATE PUBLIC EMPLOYEES

DEFERRED COMPENSATION INCENTIVE PLAN

June 30, 2022



CPAs & BUSINESS ADVISORS

Independent Auditor's Report

To the Board of Trustees
Missouri State Employees' Retirement System
Jefferson City, Missouri

Report on the Audit of the Financial Statements

Opinion

We have audited the financial statements of the Missouri State Employees' Retirement System Deferred Compensation Incentive Plan (the Plan) as of and for the year ended June 30, 2022, and the related notes to the financial statements.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the Missouri State Employees' Retirement System Deferred Compensation Incentive Plan, as of June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinion

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Plan, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

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Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and *Government Auditing Standards* we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Plan's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the Schedule of Proportionate Share of the Net OPEB Liability, and Schedule of Employer Contributions for OPEB be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated December 13, 2022 on our consideration of the Plan's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Plan's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Plan's internal control over financial reporting and compliance.

The image shows a handwritten signature in cursive script that reads "Eide Bailly LLP". The signature is written in dark ink and is positioned above the typed text of the firm's name.

Boise, Idaho
December 13, 2022

**MISSOURI STATE EMPLOYEES
DEFERRED COMPENSATION INCENTIVE PLAN**

MANAGEMENT'S DISCUSSION AND ANALYSIS

For the Year Ended June 30, 2022

This discussion and analysis of the Missouri State Public Employees Deferred Compensation Incentive Plan (the "Plan") financial performance provides an overview of the Plan's financial activities for the year ended June 30, 2022. Please read it in conjunction with the Plan's financial statements, which follow this section.

Financial Highlights

- Fiduciary net position held in trust for benefits at June 30, 2022 were \$613,590,806, a decrease of \$83,367,112 or (11.96)% compared to June 30, 2021, fiduciary net assets available for plan benefits of \$696,957,918. These funds are available for distribution to plan participants in accordance with Plan provisions.
- Total additions were a loss of \$35,303,636 for the year ended June 30, 2022, resulting primarily from \$(37,183,228) from negative investment returns and \$1,365,808 from rollovers and transfers from other plans for the year. For the year ended June 30, 2021, total additions were \$95,973,551, resulting primarily from \$94,009,283 positive investment income and from \$1,297,665 rollovers and transfers from other plans.
- Total deductions were \$48,063,476 and \$43,208,182 for the years ended June 30, 2022 and 2021, respectively, substantially all of which were due to distributions to participants.
- At June 30, 2022, the number of active and terminated participants (those with a balance in their account) increased to 28,325 compared to 27,459 at June 30, 2021.

Overview of the Financial Statements

The Plan is established as a profit sharing incentive plan as authorized by Section 401(a) of the Internal Revenue Code (IRC), as amended. Participants who are active participants in the Missouri State Public Employees Deferred Compensation Plan, who have been an employee of a participating employer, and are making monthly deferrals to the Missouri State Public Employee's Deferred Compensation Plan, are eligible to receive employer contributions on their behalf. In February 2010, the State of Missouri, Division of Budget and Planning announced that the employer incentive (match) associated with the State of Missouri Deferred Compensation Plan was suspended for all participants beginning with their March 31, 2010, paycheck. Of the seventeen participating employers, only one made matching contributions during the fiscal year.

Participants may direct the contributions made by their employer into available investment options offered by the Plan and are 100% vested in their accounts. Benefits are payable to participants, in accordance with Plan provisions, upon termination of employment with the State, retirement, death, or unforeseeable emergency based on the participant's account balance.

The Plan's financial statements are comprised of a *Statement of Fiduciary Net Position*, a *Statement of Changes in Fiduciary Net Position*, and notes to the financial statements.

The *Statement of Fiduciary Net Position* presents information on the Plan's assets and liabilities with the difference between the two reported as fiduciary net position held in trust for benefits. This statement reflects, at fair value, the participants' balances in their selected investment options, which are available to pay benefits.

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The *Statement of Changes in Fiduciary Net Position* presents information showing how the Plan’s fiduciary net position held in trust for benefits changed during the year ended June 30, 2022. This statement reflects contributions made by, and benefits paid to, participants during the period. Investing activities during the period are also presented, which includes interest and dividends added to participant accounts, and the net appreciation or depreciation in fair value of the investments. Other transfers and fees affecting participant accounts are also reported in this statement.

The notes to the financial statements provide additional information that is essential to a full understanding of the data provided in the financial statements. The Plan is considered by the Office of Administration – Division of Accounting to be a blended component unit of the State of Missouri and, therefore, the Plan is included as a pension trust fund in the State of Missouri’s Annual Comprehensive Financial Report.

Financial Analysis

Summarized financial information is presented in the following condensed statements as of June 30, 2022 and 2021, and for the years then ended:

Condensed Statements of Fiduciary Net Position as of:

	2022	2021
Assets:		
Investments	\$ 612,905,356	\$ 696,026,835
Cash and cash equivalents	805,640	909,290
Receivables	101,987	92,655
Total assets	613,812,983	697,028,780
Deferred Outflows	19,820	3,713
Liabilities:		
Accounts payable	210,701	67,143
Deferred Inflows	31,296	7,432
Fiduciary net position held in trust for benefits	<u>\$ 613,590,806</u>	<u>\$ 696,957,918</u>

Condensed Statements of Changes in Fiduciary Net Positions for the Year Ended:

	2022	2021
Additions:		
Employer contributions	\$ 26,250	\$ 25,775
Rollovers from other qualified plans	1,365,808	1,297,665
Investment income (loss)	(37,183,228)	94,009,283
Revenue sharing	487,534	640,828
Total additions (losses)	(35,303,636)	95,973,551
Deductions:		
Benefits paid to participants	47,366,706	42,643,230
Administrative expenses	696,770	564,952
Total deductions	48,063,476	43,208,182
Change in fiduciary net position	<u>\$ (83,367,112)</u>	<u>\$ 52,765,369</u>

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- Net assets available for plan benefits decreased by approximately \$83.367 million during the year ended June 30, 2022, to approximately \$613.591 million. The decrease is primarily due to the negative market conditions during the year.
- Employer contributions were relatively consistent with last year. There were no changes in employers during the year.
- Rollovers from other qualified plans were approximately \$1.366 million for the year ended June 30, 2022, compared to \$1.298 million for the year ended June 30, 2021. Participants are allowed to rollover their account balances in other qualified plans into the Plan in accordance with Plan provisions. Beginning with the fiscal year ended June 30, 2020, rollovers are generally directed to the 457 plan since most new members do not receive a match and therefore do not have a 401(a) account.
- Investment loss was approximately \$(37.2) million for the year ended June 30, 2022, compared to investment income of approximately \$94.0 million for the year ended June 30, 2021. The risk-on investment environment experienced last fiscal year, following the reopening of establishments and government stimulus, transitioned to an environment with undesirable inflation. In an effort to bring inflation under control, the Federal Reserve has steadily increased interest rates, and has set an expectation of further rate increases to come. These changes in the investment environment and future economic outlook have decreased investor risk appetite and have generally resulted in negative returns in many asset classes this year, resulting in this decrease.
- Distributions to participants increased approximately \$4.723 million or 11.08%. Distributions will vary year-to-year based on the number of employees leaving the Plan or taking partial distributions.
- Administrative expenses increased by \$131,818 for the year ended June 30, 2022, with the majority of the increase related to an adjustment of State Retiree Welfare Benefit Trust (SRWBT) Plan OPEB liability allocations.

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A summary of the investment balances at June 30, 2022 and 2021, is as follows:

	2022 Balance (in thousands)	2021 Balance (in thousands)
Stable Value Fund	\$ 330,500	\$ 347,445
Bond Mutual Funds	1,387	1,623
Large-Cap Equity Funds	46,604	61,803
Mid-Cap Equity Funds	3,566	4,550
Small-Cap Equity Funds	7,258	9,553
International Equity Funds	2,679	3,726
Asset Allocation Funds	3,945	4,884
Self-Managed Accounts	14,727	18,965
Target Date Funds	201,666	242,873
Other	573	605
Total	<u>\$ 612,905</u>	<u>\$ 696,027</u>

During the years ended June 30, 2022 and 2021, Plan participants elected to allocate their employer contributions and employee rollovers as follows:

Allocations of Contributions

	2022	2021
Stable Value Fund	20.2%	87.6%
Bond Funds	0.0%	0.0%
Large-Cap Equity Funds	3.5%	2.1%
Mid-Cap Equity Funds	0.1%	0.1%
Small-Cap Equity Funds	1.2%	0.4%
International Equity Funds	0.0%	0.1%
Asset Allocation Funds	0.0%	0.2%
Self-Managed Accounts	0.0%	0.0%
Target Date Funds	75.0%	9.5%
	<u>100.0%</u>	<u>100.0%</u>

Other

Other than changes in the fair value of investment assets, as may be impacted by the stock and bond markets, along with changes in interest rates, no other matters are known by management to have a significant impact on the operations or financial position of the Plan.

Requests for Information

This financial report is designed to provide a general overview of the Plan's finances for all those with an interest. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Plan Administrator, c/o MOSERS, P.O. Box 209, Jefferson City, MO 65102-0209.

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**STATEMENT OF FIDUCIARY NET POSITION
June 30, 2022**

Assets	
Investments	\$ 612,905,356
Cash and cash equivalents	805,640
Revenue share receivable	101,987
Total assets	<u>613,812,983</u>
Deferred outflows of resources	19,820
Liabilities	
Accounts payable	210,701
Deferred inflows of resources	<u>31,296</u>
Net Position	
Fiduciary net position held in trust for benefits	<u><u>\$ 613,590,806</u></u>

The notes to financial statements are an integral part of these statements.

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**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION
For the Year Ended June 30, 2022**

ADDITIONS

Contributions:	
Employers	\$ 26,250
Rollovers	1,365,808
Total contributions	<u>1,392,058</u>
Investment income/(loss):	
Net depreciation in the fair value of investments	(50,623,437)
Interest and dividends	13,440,209
Total investment income/(loss)	<u>(37,183,228)</u>
Revenue sharing	487,534
Total additions/(losses)	<u>(35,303,636)</u>

DEDUCTIONS

Benefits paid to participants	47,366,706
Administrative expenses	696,770
Total deductions	<u>48,063,476</u>
Change in fiduciary net position	(83,367,112)
Fiduciary net position held in trust for benefits, beginning of year	696,957,918
Fiduciary net position held in trust for benefits, end of year	<u>\$ 613,590,806</u>

The notes to financial statements are an integral part of these statements.

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NOTES TO FINANCIAL STATEMENTS

1. DESCRIPTION OF THE PLAN

The following description of the Missouri State Public Employees Deferred Compensation Incentive Plan (the “Plan”), which is administered by the Missouri State Employees’ Retirement System (“MOSERS”), is provided for general information purposes only. For a more complete description of the Plan provisions, refer to the detailed plan documents or the Revised Statutes of the State of Missouri.

General: The Plan was established by the Missouri State Public Employees’ Deferred Compensation Commission (the “Commission”) in July 1995 pursuant to Section 401(a) of the Internal Revenue Code (“IRC”). The first employer contributions to the Plan were made in January 1996. The participating employers include the State of Missouri and its agencies and retirement systems which elect to participate. The Plan is considered a blended component unit of the State of Missouri and is included as a pension trust fund in the State of Missouri’s Annual Comprehensive Financial Report.

The supervisory authority for the management and operation of the Plan is the Board of Trustees of MOSERS. MOSERS has hired a record keeper to handle participant services and recordkeeping and an investment custodian to hold the Plan’s investments. MissionSquare Retirement is the record keeper for the Plan. State Street Investor Services is the investment custodian for the Plan’s investments in mutual funds, Target Date Funds, and the Voya Stable Value fund. TD Ameritrade is the custodian for the Plan’s self-directed brokerage account.

The Plan is classified as a governmental plan and is not subject to Title 1 of the Employee Retirement Income Security Act of 1974 (“ERISA”). The Plan, accordingly, does not file Form 5500, which was developed by the Internal Revenue Service, Department of Labor, and the Pension Benefit Guaranty Corporation to satisfy the reporting requirements of the IRS and ERISA.

Participants may make rollover contributions from other qualified plans into the Plan.

Investment Options: Participants in the Plan may invest in the following options:

- Fixed earnings investments underwritten by Voya Retirement Insurance and Annuity Company (“VRIAC”)
- Self-directed brokerage options through TD Ameritrade
- Target date funds
- Mutual funds
- MOSERS Investment Portfolio (“MIP”) fund

Mutual fund investment options were closed to new investors after May 1, 2009, but the allocation of future contributions is permitted for investors who designated those allocation instructions prior to May 1, 2009. Effective June 30, 2017, the option to invest in the MIP fund was no longer available to Plan participants. All participants invested in the MIP fund as of that date may continue to defer into it, but no transfers in or new elections are permitted.

Participant Accounts: Participant accounts in the Plan are credited with employers’ matching contributions, rollovers and allocations of Plan earnings, as applicable, and charged with an allocation of Plan expenses. Allocations are based on participant earnings or account balances, as defined. Earnings are credited to individual participant account balances based upon investment performance of the specific options selected by the participant. The benefit to which a participant is entitled is the benefit that can be provided from the participant’s vested account.

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Vesting: Participants are at all times 100% vested in their account balances.

Payment of Benefits: Employees participating in the Plan and their beneficiaries may withdraw the fair value of funds contributed to the Plan or the contract value of the stable value fund upon retirement, death, qualifying hardship or separation of service from the Employer, subject to Internal Revenue Service limitations.

Participants may select from various payout options, including lump sum payments, rollover to other qualified plans or individual retirement arrangements, or payments over various periods. Retiring participants have the option to annuitize their account balances as one of the payout options. The plan provides this option through an annuity that can be purchased from insurance companies available through the Plan's record keeper. Depending upon the option selected, the payments may be actuarially determined.

Plan Membership: As of June 30, 2022, the Plan's membership consisted of the following:

Active participants	12,496
Retired and inactive participants	15,829
Total	<u>28,325</u>

2. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

Basis of Accounting: The accompanying financial statements have been prepared on the economic resources measurement focus and the accrual basis of accounting in accordance with U.S. generally accepted accounting principles. The Governmental Accounting Standards Board ("GASB") is the accepted standard setting body for establishing governmental accounting and reporting principles.

Use of Estimates: The preparation of financial statements in conformity with the U.S. generally accepted accounting principles requires management to make significant estimates and assumptions that affect the reported amounts of net assets held in trust for benefits, liabilities and changes therein. Actual results could differ from those estimates.

Related Plan: The Missouri State Public Employees Deferred Compensation Plan (the "Deferred Compensation Plan") is related to the Plan through common sponsorship and administration. Both are offered by the State of Missouri to the same employees, and the operations and administration are handled together. Certain balances are allocated between the two plans based on either investment balances or number of participants. The Deferred Compensation Plan issues separate financial statements.

Contributions and Contributions Receivable: Contributions are recorded when the employer is required to make a matching contribution. Contributions are credited by the applicable investment custodian upon receipt from the Employer. Contributions receivable represent employer contributions related to the fiscal year not remitted to the investment custodian at fiscal year-end. There were no contributions receivable at June 30, 2022.

Revenue Share and Revenue Share Receivable: The Plan receives shareholder service fees, 12(b)1 fees, and other commissions from individual mutual fund companies. The record keeper receives this income as the intermediary and allocates monthly revenue to the Plan based upon the balances of the assets within the mutual fund. The revenue share income is used to pay a portion of the recordkeeping fees, which reduces the actual fees paid by the participants of the Plan. The revenue for each month is allocated the following month. As of the fiscal year end, the unpaid balances have been accrued as a receivable by the Plan.

Investment Valuation: Investments in mutual funds and self-directed brokerage accounts are presented at their fair value based on published market prices. Investments in the Voya Stable Value Fund are valued at contract value as this is the value realizable by participants. Investments in the Missouri Target Date Funds are valued at fair value based on the fair value of the underlying assets comprising each Missouri Target Date Fund, as

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provided by the individual fund managers. Investments in the MOSERS Investment Portfolio (“MIP”) Fund are valued on a monthly basis based on the fair value of the underlying assets. The underlying assets of MIP mirror the defined benefit portfolio of MOSERS.

Purchases and sales of securities are recorded on a trade date basis. Realized investment gains and losses are determined using the average cost. Dividends are recorded on the declaration date. Interest is recorded when earned.

Investment Contract with Voya Life Insurance and Annuity Company: In 2006, the Plan entered into a benefit-responsive investment contract with ING Life Insurance and Annuity Company, which was subsequently renamed Voya Retirement Insurance and Annuity Company (“VRIAC”). This benefit-responsive investment contract is the Voya Stable Value Fund. VRIAC maintains the contributions in a separate account. The value of the separate account is the fair market value of investments plus cash balances and accruals, less liabilities, in accordance with such methods as described in the contract as VRIAC may adopt from time to time. Income and gains or losses, realized or unrealized, are credited or charged directly to the separate account. The values determined may decrease or increase according to such procedure. The separate account is charged with expenses arising from the operations of the account including taxes, brokerage, commissions, and other costs. The contract value as reported to the Plan by VRIAC is the value represented in the Interest Accumulation Fund, which is the accounting record maintained under the contract for amounts reflecting the termination value of the predecessor investment vehicle (Nationwide) plus or minus deposits received, withdrawals made, fees charged, interest at the Credited Rate and other adjustments. Participants may direct the withdrawal or transfer of all or a portion of their investment contracts.

The fair value of the investment contract as of June 30, 2022, was \$309,490,015 and the contract value on June 30, 2022, was \$330,499,727. The average yield and crediting interest rates were approximately 1.85% for the year ended June 30, 2022. The crediting interest rate is based on a formula agreed upon with the issuer. The interest rates are reviewed on a quarterly basis for resetting. The crediting interest rate formula is in part based on the fair value of the underlying securities of the investment contract.

Certain events, such as termination of the contract by the Plan or the termination of the Plan, would limit the Plan’s ability to transact at the contract value with VRIAC. The plan administrator believes the occurrence of such events that would also limit the Plan’s ability to transact at contract value with plan participants is not probable.

Interest Income - Stable Value Fund: Interest income is recorded as earned for the Stable Value Fund. The interest rate for the Stable Value Fund was 1.92% at June 30, 2022. The interest rate ranged from 1.80% to 1.92% for the year ended June 30, 2022. Total interest income recognized was \$6,168,619 during the year ended June 30, 2022, and is included in interest and dividends on the statement of changes in fiduciary net position.

Administrative Expenses: Expenses are recorded when the liability is incurred, regardless of when the payment is made. MissionSquare charges annual recordkeeping and advisory fees totaling \$22 per participant, of which participants pay \$1.00 monthly plus a percent of each investment option expense ratio to cover internal and external plan administration expenses. This annual record keeping fee and internal administration expense covers services for both this Plan and the Deferred Compensation Plan and is allocated between the two plans. The Plan incurred \$212,692 for recordkeeping fees and \$484,078 for MOSERS administration, for a total of \$696,770 administrative expenses.

Benefits Paid: Benefits are recorded at the time withdrawals are made from the Plan participant accounts, which generally coincides with the trade date.

Rollovers: Rollovers represent contributions transferred from other qualified plans and are recorded when received.

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3. TAX STATUS

The Plan is reviewed by legal counsel to ensure conformity with Section 401(a) of the IRC. Accordingly, any amount of contributions under the Plan and any income attributable to the amounts so contributed are included in the gross income of the participant only for the taxable year in which such benefit is paid or otherwise made available to the participant or beneficiary. The Trust established under the Plan is treated as exempt from federal income taxation.

4. CASH AND CASH EQUIVALENTS

Cash and cash equivalents represent the Plan's portion of the Administrative Allowance account that is maintained by MissionSquare Retirement. Revenue share amounts are deposited into the account and used to pay Plan expenses such as record keeping fees, plan audits and financial statement preparation. The balance is allocated between the related plans based upon their respective investment balances. At June 30, 2022, the Administrative Allowance Account had a total balance of \$1,410,315 and is invested in the Fidelity Money Market Government Portfolio. Of that amount, \$634,279 is allocated to the Missouri State Employees Deferred Compensation Incentive Plan and \$776,036 is allocated to the Missouri State Employees Deferred Compensation Plan. An additional checking account is maintained with a balance of \$665,512 which is allocated \$171,361 to the Missouri State Employees Deferred Compensation Incentive Plan and \$494,151 is allocated to the Missouri State Employees Deferred Compensation Plan.

5. INVESTMENTS

The Plan's investment policy is to provide a user friendly mechanism for participants to accumulate and preserve assets for retirement during years of employment and beyond. Missouri Target Date Funds were added to the investment options in April 2009 to simplify retirement investing for Plan participants. New participants into the Plan after April 2009 have the choice between thirteen target date funds, a stable value fund, or a self-directed brokerage option. Effective July 1, 2012, new participants could invest in the MIP fund; however, effective June 30, 2017, the policy changed to no longer allow any new entrants into the MIP option. The self-directed brokerage option was retained for participants who prefer "hands-on" approach to retirement investing. Participants who were already contributing to one or more of the 31 mutual funds before April 2009 can continue to the same mutual fund or funds and have the choice of the investments available to new participants.

Missouri Target Date Funds: These funds were created exclusively for participants of the Plan and the Incentive Plan. Each new participant who does not make an investment selection is, by default, invested in the target date fund closest to when he or she is first eligible to retire, assumed to be age 65. Participants may choose any target date fund as their investment in the Plan. The target date funds with dates farthest in the future have the most aggressive investment approach and are more heavily invested in stocks. These funds automatically adjust from a long-term growth focus to a more conservative investment mix as the participants move closer to retirement, investing more in bonds and less in stock.

Stable Value Fund: Voya Investment Management Co., LLC is the manager of the Voya Stable Value Fund's assets. The Stable Value Fund provides a stable rate of return by investing in various types of bonds including treasuries, agencies, corporate and mortgage-backed securities. The fund is wrapped by an insurance contract, issued by VRIAC, which stabilizes the interest rate paid as well as ensuring that participants get their principal plus interest when they decide to withdraw from the fund. However, the insurance wrapper guarantee of participants' return of principal does not extend to

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certain employer-initiated events, such as employer decision to terminate the contract or withdrawals that might arise from mass layoffs or similar events.

In advance of each quarter, the Voya Stable Value Fund establishes a rate of return for that quarter, as described previously. Stable Value Fund investment income included in the accompanying financial statements is net of annual fees which are deducted from earnings prior to posting to the participant accounts.

Mutual Funds: The Plan offers various mutual funds, along with a self-directed brokerage option through an independent broker, which allows investments not offered by the Plan. Shares of mutual funds are not insured, although some securities in which the funds invest may be insured or backed by the U.S. government or its agencies. Investment income in the accompanying financial statements is net of management and other expenses charged by the fund managers which are deducted from earnings prior to posting to the participant accounts.

Investments as of June 30, 2022, by investment type, are as follows:

Investments at fair value:	
Target Date Funds	\$ 201,665,597
Large-Cap Equity Funds	46,604,571
Self-Managed Accounts	14,726,863
Small-Cap Equity Funds	7,258,184
International Equity Funds	2,678,610
Mid-Cap Equity Funds	3,566,595
Asset Allocation Funds	3,945,149
Bond Mutual Funds	1,386,982
MOSERS Investment Portfolio Fund	573,078
Investments at fair value	<u>282,405,629</u>
Investments at contract value:	
Stable Value Fund	330,499,727
Total investments	<u><u>\$ 612,905,356</u></u>

Custodial credit risk for investments, and cash and cash equivalents, is the risk that the Plan would not be able to recover the value of investments in the event of a failure by the counterparty to a transaction. The Plan does not have any investments that are not registered in the name of the Plan and are either held by the counterparty, or the counterparty's trust department or agent, but not in the Plan's name, except for one of the underlying investments in the Target Date Funds (Vanguard High Yield Fund) which is registered in the name of the manager for benefit of the Plan.

Concentration of credit risk is the risk of loss that may be attributed to the magnitude of the Plan's investment in a single issuer. The Plan has no formal policy because participants elect where to invest contributions. However, the investment in the Stable Value Fund represents approximately 54% of investments.

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Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligation to the Plan. The Plan does not have a formal policy for credit risk. At June 30, 2022, the average credit ratings for the fixed income securities included in the bond mutual funds were as follows:

Bond Mutual Funds	Fair Value	Credit Rating
American Funds Bond Fund of America	\$ 520,890	AA-
Vanguard Inflation Protected Securities Fund	444,826	AAA
Federated Hermes Short-Intermediate Government Fund	373,270	AAA
Prudential Total Return Bond Fund	47,996	BBB
Total	\$ 1,386,982	

At June 30, 2022, the average credit rating as provided by Voya for the securities in the Stable Value Fund was AA.

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Other than the Voya Stable Value fund, whose rate is adjusted quarterly, the Plan investment guidelines include no formal policy on interest rate risk. Duration is a measure of a debt instrument's exposure to fair value charges arising from changing interest rates based upon the present value of cash flows, weighted for those cash flows as a percentage of the investment's full price.

The average effective duration in years as of June 30, 2022, for the bond mutual funds is as follows:

Bond Mutual Funds	Fair Value	Weighted Average Effective Duration
American Funds Bond Fund of America	\$ 520,890	6.4
Vanguard Inflation Protected Securities Fund	444,826	6.8
Federated Hermes Short-Intermediate Government Fund	373,270	3.7
Prudential Total Return Bond Fund	47,996	6.6
Total	\$ 1,386,982	

At June 30, 2022, the weighted average effective duration as provided by Voya for the Stable Value Fund was 4.4 years.

Fair value measurements are categorized within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset and give highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements).

The three levels of the fair value hierarchy are described as follows:

- Level 1 Valuation is based upon unadjusted quoted prices in active markets for identical assets or liabilities that the Plan has the ability to access.
- Level 2 Valuation is based upon quoted prices for similar assets or liabilities in active markets, quoted market prices for identical or similar assets or liabilities in inactive markets, inputs other than quoted prices that are observable for the asset or liability, or inputs that are derived principally from or corroborated by observable market data by correlation or other means. Observable inputs may include interest rates, foreign exchange rates, and yield curves that are observable at commonly quoted intervals.

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Level 3 Valuation is based on methodologies that are unobservable and significant to the fair value measure. These may be generated from model-based techniques that use at least one significant assumption based on unobservable inputs for the asset or liability, which are typically based on an entity's own assumptions, as there is little, if any, related market activity.

The asset or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. The Plan's assessment of the significance of a particular input to the fair value measurement in its entirety requires judgment, and considers factors specific to the asset or liability. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

The following is a description of valuation methodologies used for assets recorded at fair value.

Mutual funds: Valued at the daily closing price as reported by the fund on an active market, which is based on the underlying net asset value ("NAV") of the shares held by the Plan at year-end. Mutual funds held by the Plan are open-end mutual funds that are registered with the Securities and Exchange Commission. These funds are required to publish daily NAV and to transact at that price. The mutual funds held by the Plan are deemed to be actively traded.

Cash and cash equivalents: Valued at cost, which approximates fair value.

U.S. government securities: Valued at the closing price reported in the market in which the individual security is traded.

Corporate debt securities: Certain corporate bonds are valued at the closing price reported in the inactive market in which the bond is traded. Other corporate bonds are valued based on yields currently available on comparable securities of issuers with similar credit ratings. When quoted prices are not available for identical or similar bonds, the bond is valued under a discounted cash flows approach that maximizes observable inputs such as current yields of similar instruments.

Corporate stock: Securities that are valued at closing price reported in the active market in which the individual securities are traded are considered level 1. Securities that were not actively traded as of the financial reporting date are considered level 2.

MOSERS Investment Portfolio ("MIP") Fund: Valued at the NAV of the units of underlying investments held by the Plan at year-end. The NAV, as provided by the trustee, is used as a practical expedient to estimate fair value. The NAV is based on the fair value of its underlying investments held by the fund less its liabilities. Participant transactions (purchases and sales) may occur monthly. The significant investment strategies are designed to achieve long-term total returns, comprised of capital appreciation and income. There are no unfunded commitments. There are generally no restrictions as to the redemption of these investments.

Missouri Target Date Funds: Valued at the NAV of the units of underlying investments held by the Plan at year-end. The NAV, as provided by the trustee, is used as a practical expedient to estimate fair value. The NAV is based on the fair value of its underlying investments held by the funds less its liabilities. Participant transactions (purchases and sales) may occur daily. The significant investment strategies of the funds are to seek the highest total return over time, consistent with the fund's asset mix. The asset allocations within these target date funds adjust automatically over time. Each fund invests more aggressively in its early years and becomes more conservative as it reaches its time horizon. There are no unfunded commitments. There are generally no restrictions as to the redemption of these investments.

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The preceding methods described may produce a fair value calculation that may not be indicative of net realizable value or reflective of future fair values. Furthermore, although the Plan believes its valuation methods are appropriate and consistent with other market participants, the use of different methodologies or assumptions to determine the fair value of certain financial instruments could result in a different fair value measurement at the reporting date.

The tables below present the Plan's assets measured at fair value on a recurring basis as of June 30, 2022, aggregated by the level in the fair value hierarchy within which those measurements fall:

	Level 1	Level 2	Level 3	Total
Mutual funds				
Large-Cap Equity Funds	\$ 46,604,571	\$ —	\$ —	\$ 46,604,571
Small-Cap Equity Funds	7,258,184	—	—	7,258,184
International Equity Funds	2,678,610	—	—	2,678,610
Mid-Cap Equity Funds	3,566,595	—	—	3,566,595
Asset Allocation Funds	3,945,149	—	—	3,945,149
Bond Funds	1,386,982	—	—	1,386,982
Total mutual funds	<u>65,440,091</u>	<u>—</u>	<u>—</u>	<u>65,440,091</u>
Self-directed brokerage account				
U.S. Government securities	5,003	—	—	5,003
Mutual funds	4,007,211	—	—	4,007,211
Corporate stock	8,375,096	366,957	—	8,742,053
Corporate debt securities	—	93,794	—	93,794
Total self-directed	<u>12,387,310</u>	<u>460,751</u>	<u>—</u>	<u>12,848,061</u>
Total assets in fair value hierarchy	<u>\$ 77,827,401</u>	<u>\$ 460,751</u>	<u>\$ —</u>	<u>\$ 78,288,152</u>
Investments measured at net asset value (NAV):				
MOSERS Investment Portfolio Fund				573,078
Missouri Target Date Funds				<u>201,665,597</u>
Total investments measured at NAV				<u>202,238,675</u>
Investments measured at cost:				
Cash and cash equivalents				<u>1,878,802</u>
Total investments at fair value				<u>\$ 282,405,629</u>

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The following table summarizes investments for which fair value is measured using the net asset value per share practical expedient as of June 30, 2022:

	Fair Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Required
MOSERS Investment Portfolio Fund	\$ 573,078	n/a	Monthly	None
Missouri Target Date Funds	201,665,597	n/a	Daily	None
Total	<u>\$ 202,238,675</u>			

6. MCHCP POST-EMPLOYMENT RETIREE HEALTH CARE OPEB PROGRAM

MOSERS staff who facilitate administration of the Plan participate in a cost-sharing, multiple-employer, defined benefit, other post-employment benefits plan, the State Retiree Welfare Benefit Trust (SRWBT), operated by Missouri Consolidated Health Care Plan (MCHCP). MOSERS employees may participate at retirement if eligible to receive a monthly retirement benefit from MCHCP. The terms and conditions governing post-employment benefits are vested with the MCHCP Board of Trustees within the authority granted under Chapter 103, Sections 103.003 through 103.178, RSMo. The SRWBT does not issue a separate stand-alone financial report. Financial activity of the SRWBT is included in the *MCHCP Annual Comprehensive Financial Report* as a fiduciary fund and is intended to present only the financial position of the activities attributable to the SRWBT. Additionally, MCHCP is considered a component unit of the state of Missouri reporting entity and is included in the state’s financial report.

The Plan’s financial statements are available on MCHCP’s website at www.mhcp.org.

Benefits

The SRWBT was established and organized on June 27, 2008, pursuant to Sections 103.003 through 103.178, RSMo, to provide health and welfare benefits for the exclusive benefit of current and future retired employees of the state and their dependents who meet eligibility requirements, except for those retired members covered by other OPEB plans of the state. MCHCP’s three medical plans offer the same basic coverage such as preventative care, freedom to choose care from a nationwide network of primary care providers, specialists, pharmacies, and hospitals, usually at a lower negotiated group discount and the same covered benefits for both medical and pharmacy. Benefits are the same in all three plans; other aspects differ such as premium, deductible and out-of-pocket costs. Retiree benefits are the same as for active employees, until they are Medicare eligible.

Contributions

Contributions are established, and may be amended by the MCHCP Board of Trustees, with the authority granted under Chapter 103, Sections 103.003 through 103.178, RSMo. For the fiscal year ended June 30, 2021, employers were required to contribute 4.29% of gross active employee payroll for the period July 1, 2020, through December 31, 2020 and 4.22% for the period January 1, 2021, through June 30, 2021. Employees do not contribute to this plan.

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OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources

At June 30, 2022, a liability of \$165,031 was allocated to the Plan for its proportionate share of the net OPEB liability. The net OPEB liability was measured as of June 30, 2021, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation as of July 1, 2021. Each employer's proportionate share allocation is determined by dividing each employer's required contributions to the SRWBT during the measurement period by the percent of contributions required from all applicable employers during the measurement period. At June 30, 2021, the Plan's proportionate share was 0.00968% of the total net OPEB liability of the State Retiree Welfare Benefit Trust. For the year ended June 30, 2022, the Plan recognized OPEB expense of \$176,006. As of June 30, 2022, deferred outflows of resources and deferred inflows of resources were allocated to the Plan as follows:

Deferred Outflows/Inflows of Resources Related to Post-Employment Retiree Health Care

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 6,949	\$ 1,745
Changes of assumptions	\$ —	\$ 20,982
Net difference between projected and actual earnings on plan investments	\$ —	\$ 483
Changes in proportion and differences between MOSERS' contributions and proportionate share of contributions	\$ 5,366	\$ 8,086
MOSERS' contributions subsequent to the measurement date	\$ 7,505	\$ —
	<u>\$ 19,820</u>	<u>\$ 31,296</u>

The \$7,505 currently reported as deferred outflows of resources related to OPEB resulting from MOSERS' contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2023. Other amounts reported as deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Deferred Outflows/Inflows of Resources Related to Post-Employment Retiree Health Care to be Recognized in Future Years

Year Ending June 30

2023	\$ 2,735
2024	2,806
2025	2,827
2026	2,905
2027	2,540
Thereafter	5,168
Total	<u>\$ 18,981</u>

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Actuarial Assumptions

The collective total OPEB liability for the June 30, 2021, measurement date was determined by an actuarial valuation as of July 1, 2021. This actuarial valuation used the following actuarial assumptions:

Summary of MCHCP's Actuarial Assumptions for Post-Employment Retiree Health Care

Valuation year	July 1, 2020 - June 30, 2021
Actuarial cost method	Entry age normal, level percentage of payroll
Asset valuation method	Fair value
Discount rate	4.50%
Municipal bond rate	2.16%
Projected payroll growth rate	4.0%
Inflation rate	3.0%
Health care cost trend rate (medical & prescription drugs combined)	
Non-Medicare	6.5% *
	* (rate decreases by 0.25% per year until an ultimate rate of 5.0% in fiscal year 2028 and later)
Medicare	9% **
	** (rate changes to 13.5% in fiscal year 2023, 12.5% in fiscal year 2024, 11.5% in fiscal 2025, 10.5% in fiscal 2026, 9.75% in fiscal 2027, 9.0% in fiscal 2028, 8.25% in fiscal 2029, 7.5% in fiscal 2030, 6.75% in fiscal 2031, 6.0% in fiscal 2032, 5.25% in fiscal 2033, then 5.0% in fiscal 2034 and after.)

Mortality: Pri-2012 for Employees/Annuitants without collar adjustments using Scale MP-2021.

The last experience study was conducted in 2020. Termination rates and retirement rates are updated based on an experience study conducted in 2020. Participation and dependent coverage assumptions were updated based upon an experience study conducted in July 2020. Per capita claims costs, administrative expenses, and retiree contributions were updated based on analysis of 2022 rates.

Change in Assumptions and Methods Since Prior Valuation

The discount rate was changed to 4.50% from 4.38%. The mortality base tables were changed from RP-2016 to Pri-2012; the mortality projection scales were changed from MP-2016 to MP-2021. Per capita claims costs, administrative expenses and retiree contributions were updated based on analysis of 2022 rates. Trend rates were updated based on anticipated future experience.

Health Care Cost Trend Rate (Medical & Prescription Drugs Combined)

The non-medicare health care cost trend rate was 6.50% for fiscal year 2022. The rate will decrease by 0.25% per year to an ultimate rate of 5.0% in fiscal year 2028 and later. The medicare health care cost trend rate was 9.0% for fiscal year 2022. The rate changes to 13.5% in fiscal year 2023, 12.5% in fiscal year 2024, 11.5% in fiscal 2025, 10.5% in fiscal 2026, 9.75% in fiscal 2027, 9.0% in fiscal 2028, 8.25% in fiscal 2029, 7.5% in fiscal 2030, 6.75% in fiscal 2031, 6.0% in fiscal 2032, 5.25% in fiscal 2033, then 5.0% in fiscal 2034 and later.

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Sensitivity to Changes in the Health Care Cost Trend Rates

The following table presents MOSERS' net OPEB liability, calculated using the current trend rate, as well as what the net OPEB liability would be if it were calculated using a trend rate that is one percent lower or one percent higher:

Sensitivity of the Net MCHCP OPEB Liability to Changes in Health Care Cost Trend Rates

	1% Decrease in Trend Rates	Current Trend Rates	1% Increase in Trend Rates
Net OPEB liability	\$139,133	\$165,031	\$197,791

Discount Rate

A discount rate of 4.5% was used to measure the total OPEB liabilities. The projection of cash flows used to determine the discount rate assumed that contributions from plan members will be made at the current contribution rates and the contributions will be made at statutorily required rates, actuarially determined. This discount rate was determined as a blend of the best estimate of the expected return on plan assets and the 20-year high quality municipal bond rate as of the measurement date. For years where expected benefit payments can be covered by projected trust assets, expected returns are used. For years where payments are not expected to be covered by trust assets, the municipal Bond Buyer 20-Bond General Obligation Index rate is utilized.

Sensitivity to Changes in the MCHCP Discount Rate

The following table presents MOSERS' net OPEB liability, calculated using a discount rate of 4.5%, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percent lower or one percent higher:

Sensitivity of the Net MCHCP OPEB Liability to Changes in Discount Rate

	1% Decrease in Discount Rate (3.5%)	Current Discount Rate (4.5%)	1% Increase in Discount Rate (5.5%)
Net OPEB liability	\$197,270	\$165,031	\$139,538

Long-Term Expected Rate of Return

The target allocation and expected real rate of return for each major asset class are listed below:

MCHCP's Long-Term Expected Rate of Return

Asset Class	Target Allocation	Expected Real Rate of Return
Large cap stocks	18.0%	8.5%
Mid cap stocks	7.0	8.8
Small cap stocks	9.0	8.8
International stocks	5.0	8.9
BarCap aggregate bonds	59.0	2.7
Cash equivalents	2.0	2.2

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7. RISKS AND UNCERTAINTIES

The Plan provides for various investment options in any combination of mutual funds, insurance contracts, and other investment securities. Investment securities are exposed to various risks, such as interest rate, market, and credit risks. Due to the risks associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities may occur in the near term and that such changes could materially affect participant account balances and the amounts reported in the accompanying statement of fiduciary net position.

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REQUIRED SUPPLEMENTARY INFORMATION**

Schedule of Proportionate Share of the Net OPEB Liability
For Years Ended June 30, 2021 – 2022*

State Retiree Welfare Benefit Trust

	2022	2021
Plan's proportion of the net OPEB liability	0.00950%	0.00002%
Plan's proportionate share of the net OPEB liability	\$ 165,031	\$ 358
Plan's covered payroll	\$ 146,622	\$ 158,900
Plan's proportionate share of the net OPEB liability as a percentage of its covered payroll	112.56%	0.23%
Plan fiduciary net position as a percentage of the total OPEB liability	10.14%	8.24%

* The amounts presented in this schedule were determined as of the previous fiscal year end. Intended to show information for 10 years, data for additional years will be displayed as it becomes available.

OPEB liability was not allocated to the Plan until June 30, 2021.

Schedule of Employer Contributions for OPEB
For Years Ended June 30, 2021 – 2022*

	2022	2021
Contractually required contribution	\$ 7,341	\$ 6,026
Contributions in relation to the contractually required contribution	\$ 7,341	\$ 6,026
Contribution deficiency (excess)	\$ —	\$ —
Covered payroll	\$ 170,954	\$ 149,895
Contributions as a percentage of covered payroll	4.29%	4.02%

* The amounts presented in this schedule were determined as of the previous fiscal year end. Intended to show information for 10 years, data for additional years will be displayed as it becomes available.

OPEB liability was not allocated to the Plan until June 30, 2021.